



**METROPOLITAN
POLICE**

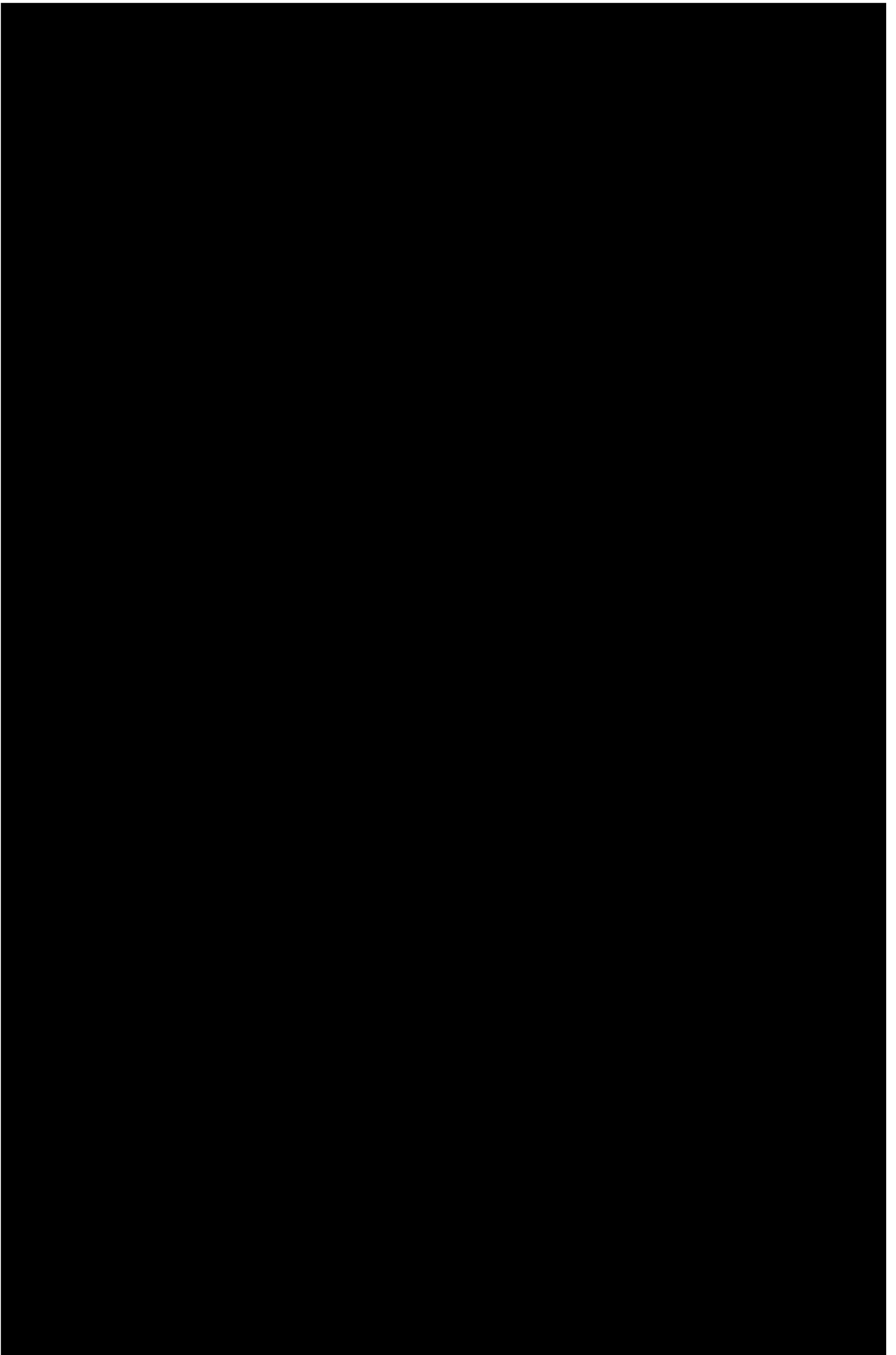
TOTAL POLICING

Community Impact Assessment

Freedom of Information Act Document	
Protective Marking	Y
Publication (Y/N)	N
Title	Op Temora
Summary	Investigation into the disappearance of Sarah Everard.
Branch / OCU	AS - Lambeth
Date created	12th March 2021
Review date:	13 th March 2021
Version	4.0
Author	PS [REDACTED]

Community Impact Assessment

This is a community impact assessment in regards to the investigation into the disappearance of Sarah Everard. Information is developing, and the assessment will be further informed by ongoing police engagement with the local community. This document will be updated regularly to reflect any updates and further information.





Methodology

This assessment follows the Modified Woodland model of community assessment.

An assessment of intelligence (both open source and closed) and environmental scanning together, where appropriate, with consultation with community members has been carried out (but see caveats for a definitive list).

The results of this process are combined to provide a community impact assessment which is divided into three sections:

Experienced (how do communities feel)

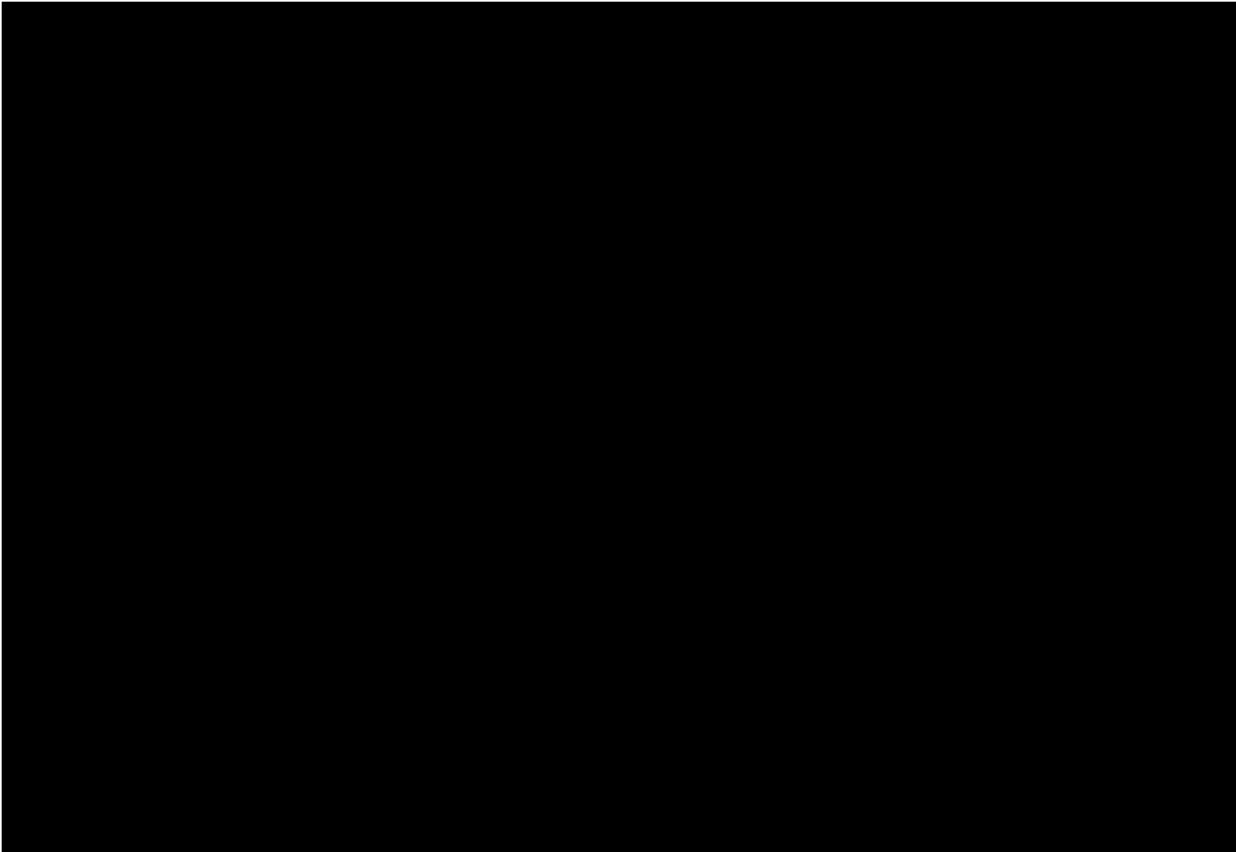
Evidenced (what does our information tell us is happening)

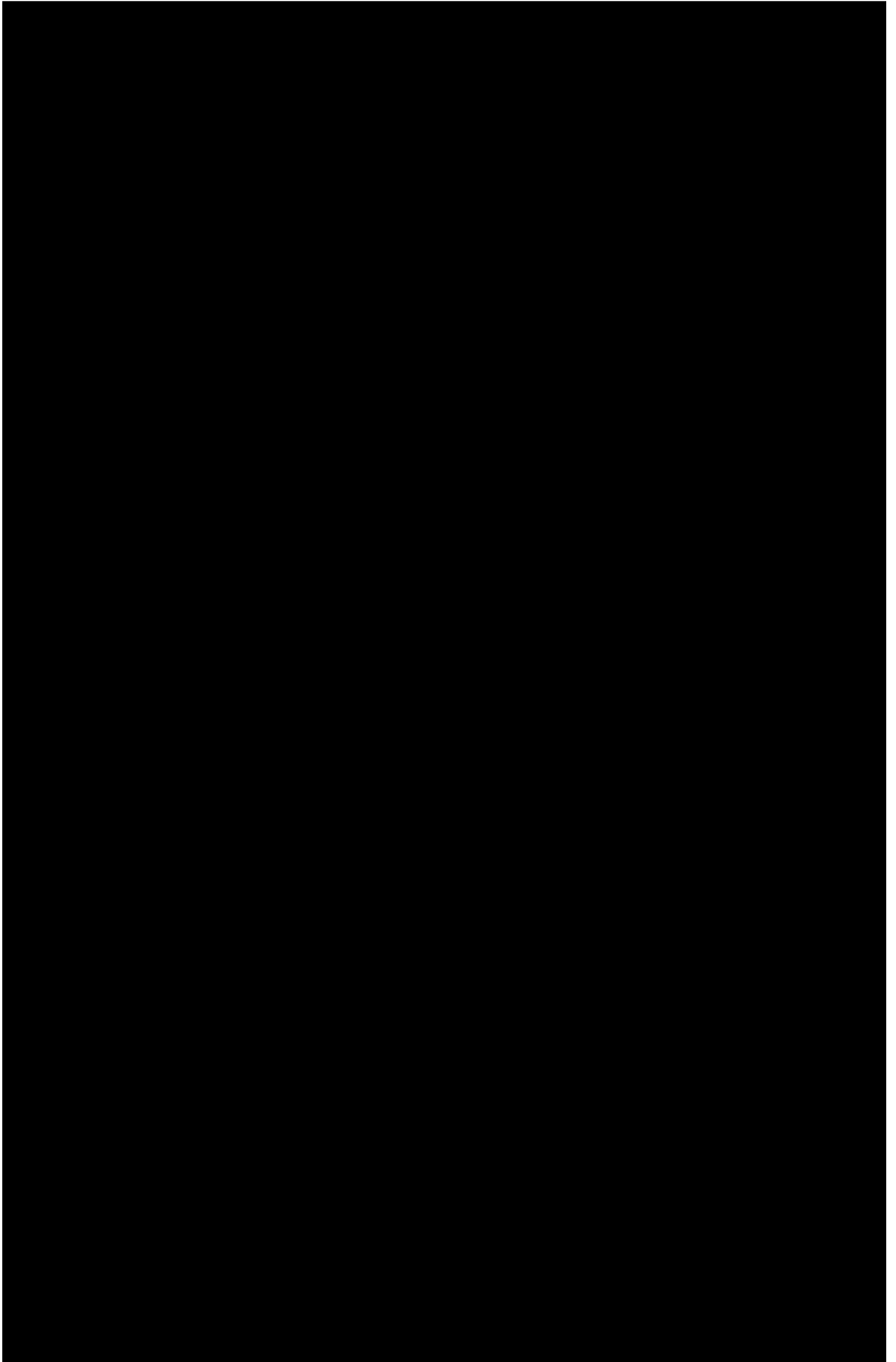
Potential (what might happen)

The results of each of these sections are tabulated to give a numerical assessment of community tension, where 1 is the highest and 6 is assessed as normal. The actual assessment figure is highlighted in each table.

Caveats

This assessment is based on a 'snapshot in time', where appropriate the views of those consulted and the experience of those making the assessment. Any significant change in circumstances or events must necessarily trigger a new assessment reflecting those changed circumstances.







Vigil planned for Sarah Everard - 12th March

A vigil has been planned for Sarah Everard on 13th March at 6pm, Clapham Bandstand, Clapham Common. This vigil highlights fears from the local community that the streets are not safe for women. It also highlights that MPS police officers have been telling women not to go out at night - wrongly implying that women are the problem not men. Below is from the organisers of the event:

We believe that streets should be safe for women, regardless of what you wear, where you live or what time of day or night it is. We shouldn't have to wear bright colours when we walk home and clutch our keys in our fists to feel safe.

It's wrong that the response to violence against women requires women to behave differently. In Clapham, police told women not to go out at night this week. Women are not the problem.

We've all been following the tragic case of Sarah Everard over the last week. This is a vigil for Sarah, but also for all women who feel unsafe, who go missing from our streets and who face violence every day.

Come to the bandstand on Clapham Common at 6pm on Saturday the 13th of March to reclaim these streets and our public spaces. This event is for and about women, but open to all. Bring a light to remember those we've lost.

This vigil will observe strict Covid-19 safety guidelines, including compulsory mask-wearing and social distancing. We would also encourage anyone who comes along to download the NHS contact tracing app and turn their Bluetooth on.

Lambeth Council

Kristian Aspinall - regarding historical reporting. Clapham as an area, over last year with night time economy hasn't been a problem. It is a significant hot spot for sexual offences, it has been a problem, not linked to this but general feeling is of community safety. Clapham has that issue with women feeling safe for some time now.

Meeting regarding Clapham Common vigil - 1430hours 11th March 2021

Supt Dan Ivey

C/Insp [REDACTED]

Insp [REDACTED]

Councillor Jessica Leigh

Councillor Anna Birley

Kristian Aspinall

Nigel Lambert - Assistant Director Public Protection, Lambeth Council

Robert Harper - head of Public Protection, Lambeth Council

Sgt [REDACTED]

Sgt [REDACTED]

Jessica Leigh - Councillors are organising this event because it was going to happen anyway and it will make it functional. It will be a 1 hour long vigil, it is not a rally and not a protest. 40 stewards will be present and 1-2k local people are expected. Risk assessment not done yet. Understand that it is not an entirely legal event. 6 organisers of event on Facebook - including myself. TFL have been informed - no dispersal plans yet. Have spoken to barristers and wanted to put the ball in the police's court regarding this. Legal perspective is very challenging but we have made it easier by making it an hour. The police's position is as difficult as ours.

Highlighted that 'the way police handle this event is very significant to trust in the organisation from women across the capital. There is political will for this to happen and the community need this to happen. It will be really awful for community relations if it doesn't'.

Kristian Aspinall - there is a lot of learning by police around how to police vigils following others around London - particularly regarding gender balance. Lambeth Council are champions of tackling violence against women and therefore support purpose of vigil. Understands COVID restrictions and invited Nigel and Rob to talk about it. Accepts it will happen and therefore options to be considered to ensure it's proportionate.

Nigel Lambert - We are in lockdown - actions have wider implications. This will have implications moving forward regarding consistency. Whether we proscribe it or not it will happen, it's how we facilitate it.

There is a similar event being planned in Windrush Square the next weekend. Therefore consistency is key.

Supt Daniel Ivey - Difficult for two reasons. I know why it is important and understand sensitivities for family and friends, however there is pressure in regards to allowing this event to go ahead. There is a need to police events consistently under COVID restrictions across London. College of Policing guidance is clear about organising a gathering under current COVID restrictions. It is was going to ahead we would want to use local officers to police and deescalate tensions. The reason current COVID legislation is in place is to protect people from COVID 19 - we enforce it to prevent spread of the disease. Asked for event not to be advertised any further. If it reaches 3-5k event will be out of local hands. Another meeting requested to be scheduled for tomorrow.

Insp [REDACTED] - Set legal framework. It may be legal for individuals under recent changes to legislation but guidance is clear that it is a breach of legislation to organise such an event.

Email from Bell Ribeiro-Addy MP to Supt Daniel Ivey - 11th March 2021

Dear Daniel,

I was most disappointed that following various discussions over the past few days and the email exchange below, the Metropolitan Police have decided to block Sunday's vigil for Sarah Everard.

This will be a massive blow to the community, particularly local women who have afraid since Sarah's disappearance and have found hope in this event. The organisers have taken every measure to ensure the event is advertised safely and had expected further support as discussed below. I am also aware they are willing to advertise whatever further measures the police deem necessary to ensure social distancing and overall safety. The Council also remain supportive and have offered to provide Covid marshals.

Since the event has been advertised there is a huge concern that regardless of the decision people will attend the Common to remember Sarah. If arrangements are not formalised it could be a greater risk than if we all worked together to ensure that the one hour that has been requested passes smoothly. As it is a large open space which many use daily, I do not believe people will understand why this cannot go ahead.

Finally rather than a burden to the police force, I would think this might be an important opportunity, particularly for our local police, to show that compassion and

distinction we have talked about over the past few days. This feels like a head office decision when we what we need is a community response.

I have copied in other neighbouring Members of Parliament who understand just how much #ReclaimTheStreets means to the wider community and because I expect due to their proximity might also receive complaints from their constituents about your decision.

The women in our community need this one hour after a week that has shaken them to their core. Do let us know what else we can do to ensure that we can go ahead, and above all please do not take this away from them.

I look forward to our response.

Kind regards,

Bell Ribeiro-Addy MP
Labour Member of Parliament for Streatham

Statement from Reclaim these Streets - 11th March 2021

'Help us challenge the police so we can reclaim the streets and show that women have a right to be here!

Who are we?

Reclaim These Streets is organised by a group of women who wanted to channel the collective grief, outrage and sadness in our community. Our plan is to hold a short gathering on Clapham Common, centred around a minute of silence to remember Sarah Everard and all women lost to violence.

What we want

We were always aware of the challenges of organising a Covid-secure vigil, but safety has been a top priority from the beginning. When we initially proposed the event, we proactively reached out to Lambeth Council and the Metropolitan Police to ensure that the event could safely and legally take place.

After initially receiving a positive response, we continued to plan and promote the event and continued to update the Council and Police.

The Metropolitan Police said that they were "trying to navigate a way through" and that they were "currently developing a local policing plan" to allow the vigil to take place and to enable them to "develop an appropriate and proportionate local response" to the event.

What's at stake?

This afternoon, the Metropolitan Police have reversed their position and stated that the vigil would be unlawful, that their "hands are tied" by the Covid-19 regulations, and that, as organisers, we could face tens of thousands of pounds in fixed penalty notices and criminal prosecution under the Serious Crimes Act.

We have taken urgent advice from a group of human rights lawyers from Bindmans LLP and Blackstone and Doughty Street Chambers.

Their view is that the Metropolitan Police are wrong in their interpretation of the law and that socially distant, outdoor gathering of this kind can be allowed under the current lockdown regulations, when read together with the Human Rights Act.

Harriet Harman QC MP has written to the Metropolitan Police in support of this view, saying that that "Parliament has not specifically acted to constrain the right to demonstrate, so long as social distancing is observed this vigil will be perfectly lawful". She also stated that she plans to attend the vigil on Saturday.

Our lawyers have now written to the Metropolitan Police, challenging their interpretation of coronavirus legislation, when taken together with the Human Rights Act.

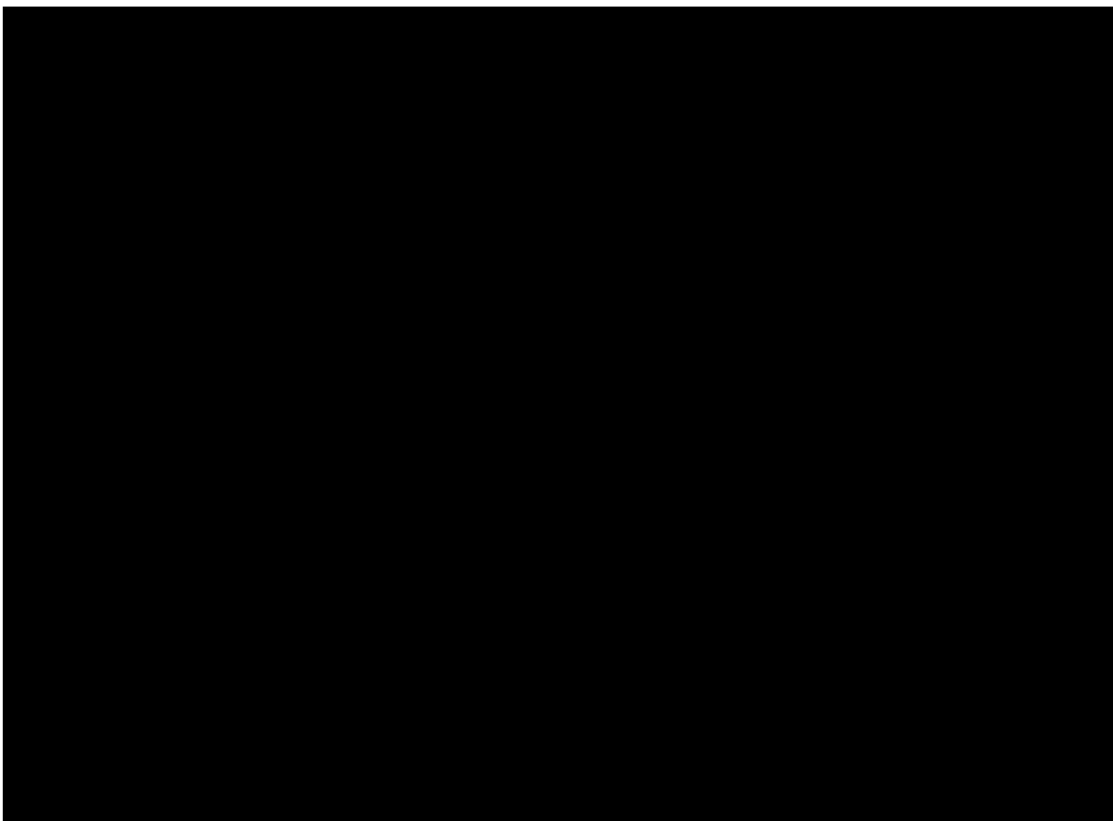
We have decided to seek an urgent order from the High Court confirming that the Metropolitan Police's understanding of the law is wrong. We hope that this will be heard tomorrow, Friday 12 March, so that the vigil can still go ahead.

Should the judge decide in our favour, our Clapham vigil should be allowed to go ahead.

Why are we raising funds?

We are raising funds to cover a potential costs order which the police can take against us if we are not successful, and pay our legal team, who have agreed to act at reduced rates. We will also be forced to cancel the vigil, and no women across England will be able to assemble to assert their rights.

If we do not raise the potential costs of up to £30,000 by 9am tomorrow morning, we may not be able to go ahead with our challenge.'



Email from Helen Hayes MP to Supt Daniel Ivey - 12th March 2021

Dear Daniel

I write in support of everything that Bell has said below. I represent one of the neighbouring constituencies to Streatham and I can confirm that I have been contacted by very large numbers of my constituents who are planning to attend Clapham Common tomorrow evening at 6pm to remember Sarah Everard. I understand that this matter is before the High Court today and I await the judgement, but I agree completely with Bell's point that there is a very considerable risk that notwithstanding any judgement, people will attend Clapham Common tomorrow evening. I therefore urge you to work with the organisers of this event to ensure that guidance is provided to enable any gathering to take place as safely as possible, and that there is an appropriate, proportionate and collaborative community policing response recognising the exceptional events of the past week which have resonated so deeply with women and the consequent distress that so many women are experiencing.

With all best wishes

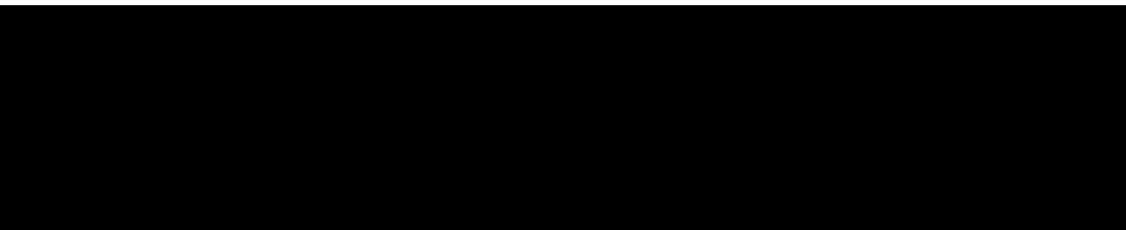
Helen

Helen Hayes MP
Member of Parliament for Dulwich and West Norwood

MPS Vulnerabilities

This investigation has substantial public interest both locally and nationally with the case being covered by both traditional media outlets and on social media. Given this scrutiny police actions in this investigation are likely to have an impact on police confidence, and given this strong community interest it could also have a significant impact on the trust between police and the local community in both Brixton and more widely across London.

Keeping people safe and ensuring people feel safe is the core priority for police officers. Therefore the actions the MPS takes to address the increased fear of crime people feel following this will have a significant impact on public confidence.



Update 12th March 2021

Letter from Bell Ribeiro-Addy MP and Helen Hayes MP (in addition to further statements from national and local politicians) and statement from Reclaim These Streets highlights strength of feeling against MPS interpretation of COVID 19 legislation in regards to organisation of vigil at Clapham Common on 13th March. This has prominent coverage on national, local and social media. Potential for significant reputational damage to MPS.

Legislation Assessment

At this time there are not any specific implications particularly with regard to the Equality Act 2010 and/or the Human Rights Act 1998 they need to be considered and recorded here.

I. Experienced (how do communities feel)

Assessment definitions

1	Imminent	Corroborated evidence of preparation for crime and disorder – e.g. groups gathering, weapons being prepared etc. Or <i>widespread calls at national or international levels for explanation, action or sanction</i>
2	High	Substantial evidence of fear of crime and/or disorder along with evidence of preparations to deal with the consequences – e.g. boarding up of shops. Or <i>members of public representative bodies expressing critical concerns or questioning actions.</i>
3	Moderate (High)	Evidence of widespread alarm at current tension levels. Local media reporting that tension is raised with local opinion formers and/or significant local people stating their fears. Or <i>local and national media may have sustained coverage of the issues.</i>
4	Moderate (Low)	Corroborated evidence that a significant number of people in the community in question or across communities fear crime and/or disorder. They expect crime and disorder to happen if no action is taken to prevent it and/or another event serves to increase tension. Or <i>there is widespread discussion of the issue, some polarisation of views is apparent, media interest is regular and may be at the local and/or national level</i>
5	Above Normal	Some corroborated evidence of fear of crime or disorder within the community. The crime and disorder feared would be of low intensity and/or experienced by a limited range of people. Or <i>there is some evidence of growing levels of discussion, media interest is increasing, may be sporadic but remains at a local level.</i>
6	Normal	Limited community concerns that tension will rise and that, even if it did, the impact will be minor. Or <i>discussion is confined to single interest groups with negligible or no media interest.</i>

Comment

4 - Moderate (High)

There is significant local and national media interest in this case. There is widespread concern for the whereabouts of Sarah and the local community have repeatedly stated they are willing to help in any way they can to find her.

Community consultation has evidenced an increased fear of crime. A number of people have raised concerns about being scared of walking outside - particularly as a lone female. Similar fears have been expressed on community groups and on social media. Patrols of local area on 9th March, 10th March and 11th March have highlighted

that this fear still very much remains. The vigil arranged for 13th March further highlights these concerns.

How safe the public feel (in particular women) and the fear of crime is the key local issue.

II. Evidenced (what does our information tell us is happening)

Assessment definitions

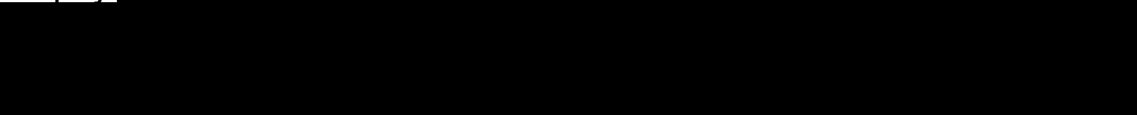
1	Imminent	Tension indicators indicating crime and/or disorder to be expected within hours – e.g. stockpiles of weapons discovered, groups gathering on streets, opposing groups planning to demonstrate. Community and/or criminal intelligence suggests disorder is likely to develop within hours.
2	High	Levels of crime and/or disorder raised along with evidence of serious offences having been committed. Tension indicators showing sustained hostility between particular groups or towards police. There may be evidence of activity by extremists groups. Disorder may have happened in the recent past. Community and/or criminal intelligence suggests disorder or crime likely to develop within days.
3	Moderate (High)	Substantial rise in crime and/or disorder combined with substantial corroborative evidence of other tension indicators. Particular communities may be targeted. Community and/or criminal intelligence suggests disorder or crime is likely to develop unless responses are developed.
4	Moderate (Low)	Crime and/or disorder levels clearly raised above normal. Other tensions indicators –e.g. assaults on police, racist graffiti etc. – providing corroboration. Levels may indicate targeting of specific communities. Levels well above normal. Community and/or criminal intelligence suggests disorder or crime may develop but that steps can be taken to prevent such development.
5	Above Normal	Evidence that crime and/or disorder levels are raised when compared to the normal levels. Raised levels may indicate targeting of particular communities. Levels not substantially above the normal. Information sources do not suggest that crime and/or disorder will develop.
6	Normal	No indication in police crime and disorder reporting that tension is above normal.

Comment

4 - Above Normal



AS CID have evidenced an increase in reporting relating to this missing person enquiry.



III. Potential

Assessment definitions

1	Imminent	Local, national or international events, taken alone or in combination, expected to lead to outbreaks of crime and/or disorder within hours. <i>Or reputational damage or other organisational damage will be high and is unlikely to be significantly mitigated by intervention options.</i>
2	High	Local, national or international events, taken alone or in combination, expected to lead to outbreaks of crime and/or disorder within days. <i>Or reputational damage or other organisational impact will be significant and/or sustained intervention options may be of limited value</i>
3	Moderate (High)	Local, national or international events, taken alone or in combination, expected to raise substantially local experienced and evidenced tension. The expected rise in tension may be localised geographically or within communities. <i>Or there will be reputational damage or other organisational impact however this will be limited and can be managed by intervention options</i>
4	Moderate (Low)	Local, national or international events, taken alone or in combination, expected to raise local experienced and evidenced tension. The expected rise in tension may be localised geographically or within communities. <i>Or it is likely that there will be a degree of reputational damage or other organisational impact but this is likely to be minimal</i>
5	Above Normal	Local, national or international events, taken alone or in combination, may lead to limited experienced or evidenced raising of tension. Any expected tension may be localised geographically or within communities. <i>Or there is some apparent danger of reputational damage or other organisational impact</i>
6	Normal	No issues locally, nationally or internationally that would impact on local communities sufficiently to cause abnormal tension levels. <i>Or there is no apparent danger of any reputational or other organisational impact</i>

Comment

2 - High

There is significant local and national interest. There is coverage both in local and national media, and the case is being widely discussed on social media. The police response will therefore be under scrutiny and organisational confidence may be impacted if perceived to have not been dealt with effectively.

Given that a police officer [REDACTED] arrested in relation to this investigation, and given that this was already a high profile investigation - the police

response to this will likely have a substantial short and long term impact on public confidence in the MPS.

The key local issue arising is that the public feel unsafe and in particular women. Therefore the effectiveness of the intervention options the MPS implement will be vital to public confidence.

Regarding vigil on Saturday 13th March. Organisers have made it clear that if event is not allowed to go ahead then this will have 'awful implications' for community relations between women around London and the MPS.

Letters from Bell Ribeiro-Addy MP and Helen Hayes MP (in addition to further statements from national and local politicians) and statement from Reclaim These Streets highlights strength of feeling against MPS interpretation of COVID 19 legislation in regards to organisation of vigil at Clapham Common on 13th March. This has prominent coverage on national, local and social media. Potential for significant reputational damage to MPS.

Identified Risks

This is the area to comment on specific risks and to plot them on a scoring matrix. The PPPLEM model may be used:

P – Physical

P - Political

P - Police and community

L – Legal

E - Economic

M -Moral

*The **Likelihood** of the risk occurring should be multiplied by its potential **impact** to produce an estimate of **risk** using the information below. Remember to be realistic about both figures*

Likelihood (rating) – 1 (Insignificant), 2 (Low), 3 (Medium), 4 (High), 5 (Almost Certain)

Impact (rating) - 1 (Insignificant), 2 (Low), 3 (Medium), 4 (High), 5 (Critical)

Where a risk has an **impact** rating **above 5** or a score greater than 11 (for risk x impact) then an action plan needs to be developed.

P- Physical - 4 x 4 = 12 (fear of harm)

P - Political - 4 x 5 = 12

P - Police and Community - 4 x 4 = 12

L - Legal - 4 x 4 = 12

E - Economic - 1 x 1 = 1

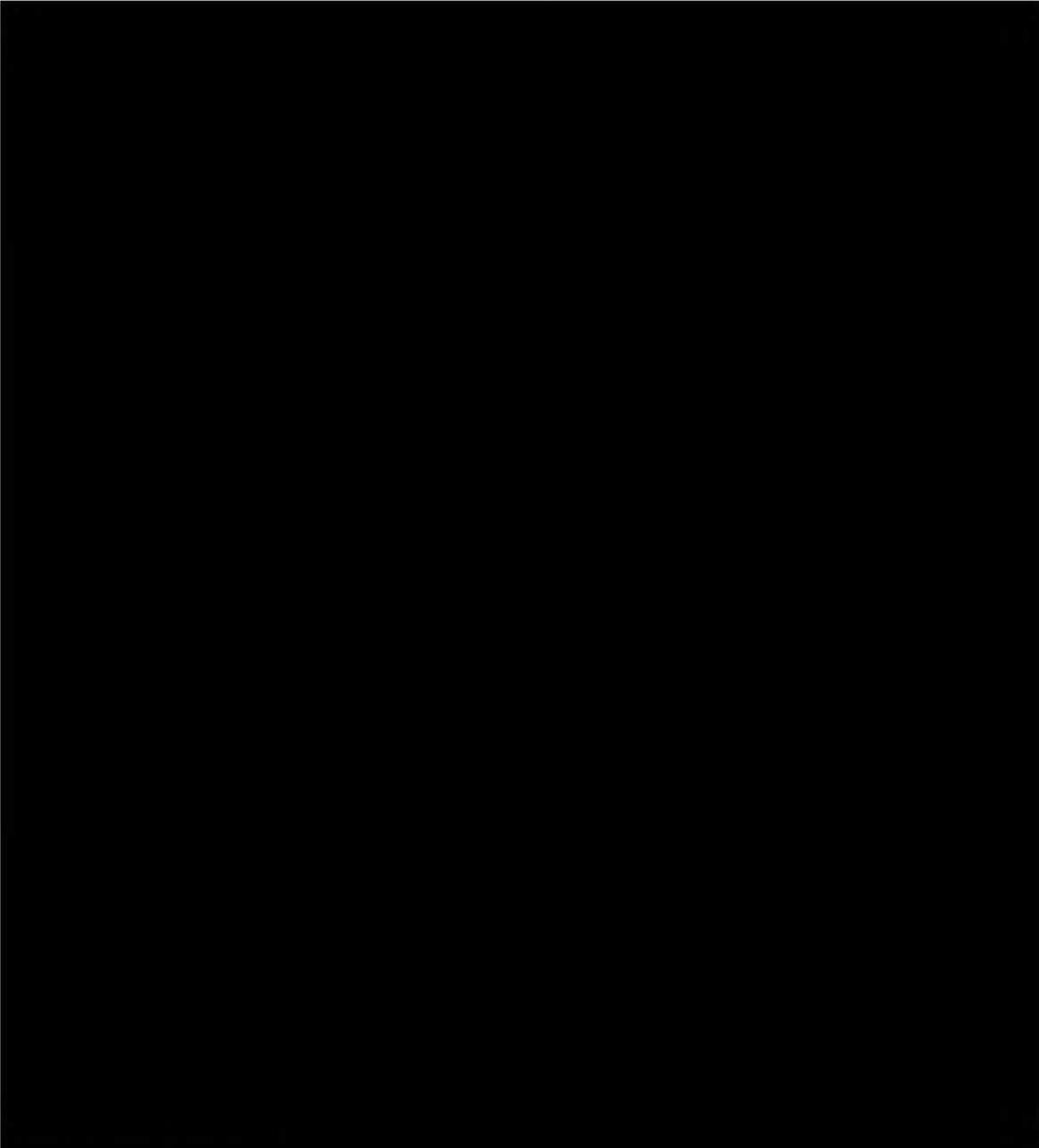
M - Moral - 4 x 4 = 12

Intervention options

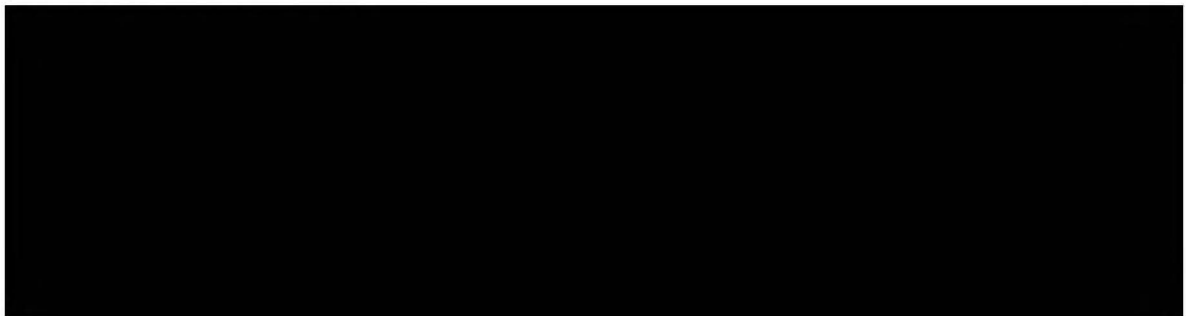
A large amount of police resources have been in the Clapham area over the last few days. Local NPT resources have been deployed to the affected ward areas in order to compliment specialist asset and provide local reassurance. On 7th March 2021 Brixton Hill and Tulse Hill patrolled their local area, along with central Brixton officers.

Clapham teams are in on 8th March 2021 and have been directed to patrol their respective wards.

Community consultation will also continue - led by PS [REDACTED] PS [REDACTED] will provide an update on the CIA over the forthcoming days.



Update - 11th March 2021



Chief Inspector [REDACTED] BX Engagement, making contact with organisers of vigil - Councillor Anna Birley and Councillor Jessica Leigh. Vigil also raised at Pacesetters. T/Cl [REDACTED] in liaison with MO6, DLS, DMC and local policing plan being developed for Saturday's vigil.

[REDACTED]

Meeting held with organisers of event on 13th March. Key updates and community implications detailed in community consultation and assessment above. Further meeting to be held on 12th March at 10am.

Update - 12th March 2021

[REDACTED]

12pm meeting scheduled with council and vigil organisers - led by T/DAC Jane Connor

[REDACTED]